

# Community Triage Center: Preliminary Baseline Data

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# **INTERCEPT 0**

## **COMMUNITY SERVICES**

# Intercept 0: Community Services

- Helpline
- Lutheran Social Services
- Southeastern Behavioral Health
- Carroll Institute
- Falls Community Health
- Avera and Sanford ERs

# Helpline Calls

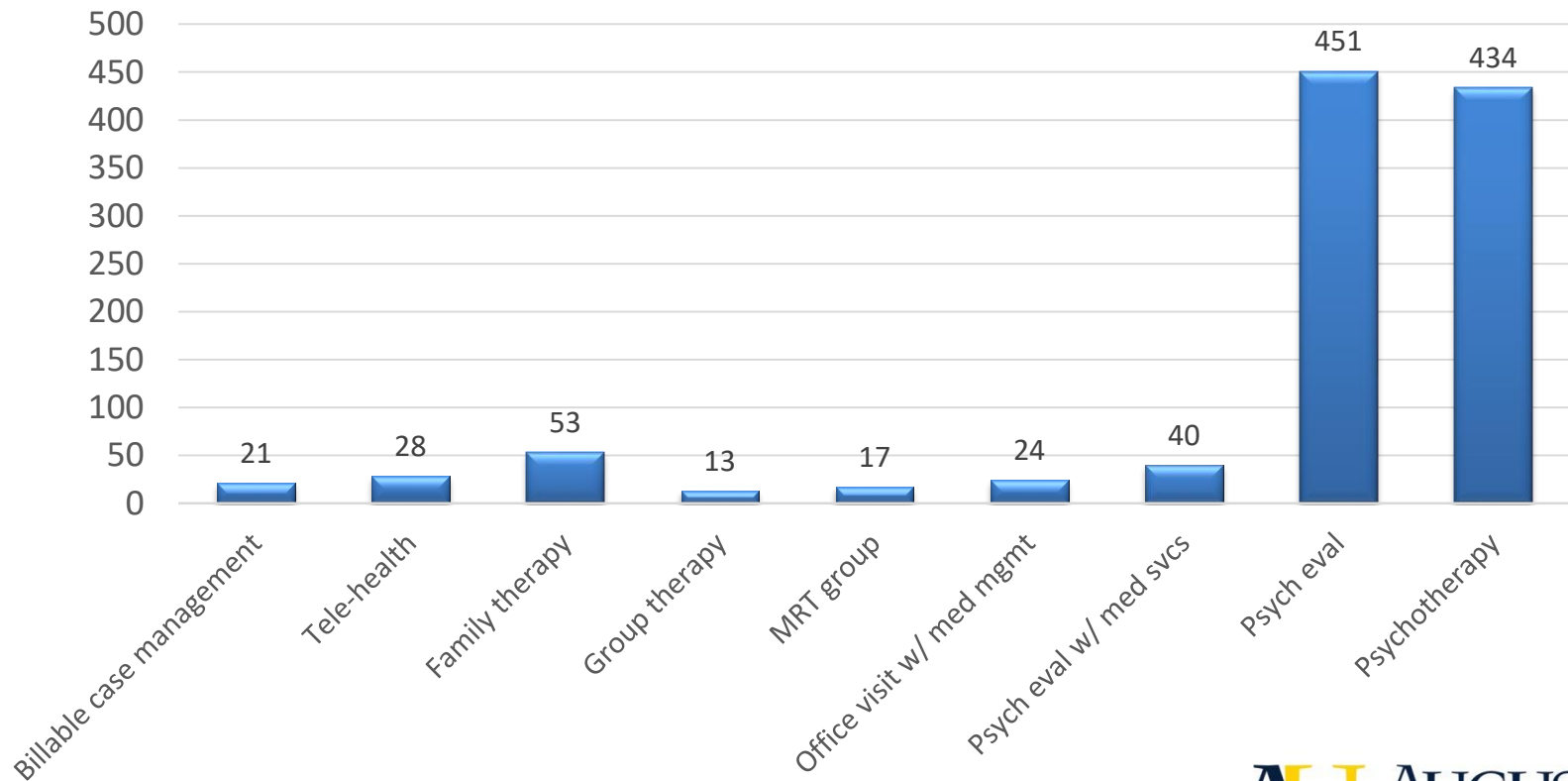
National Suicide Prevention Lifeline: 1,538 calls

| <b>2016 Identified Needs for Mental Health &amp; Addictions (Summary)</b> |              |
|---|--------------|
| <b>Triage Services</b>  | <b>756</b>   |
| <b>Substance Abuse</b>  | <b>1,128</b> |
| <b>Mental Health</b>  | <b>537</b>   |
| <b>Other (counseling, support groups, etc.)</b>                           | <b>1,666</b> |
| <b>Suicide Prevention</b>   | <b>2,056</b> |
| <b>Talklines/Warmlines</b>  | <b>3,005</b> |
| <b>Grand Total</b>  | <b>9,148</b> |

# Lutheran Social Services (Counseling)

Total clients served: 667

Clients by Service



# Southeastern Behavioral Health

Total clients served annually: about 5,000

Top referral sources:

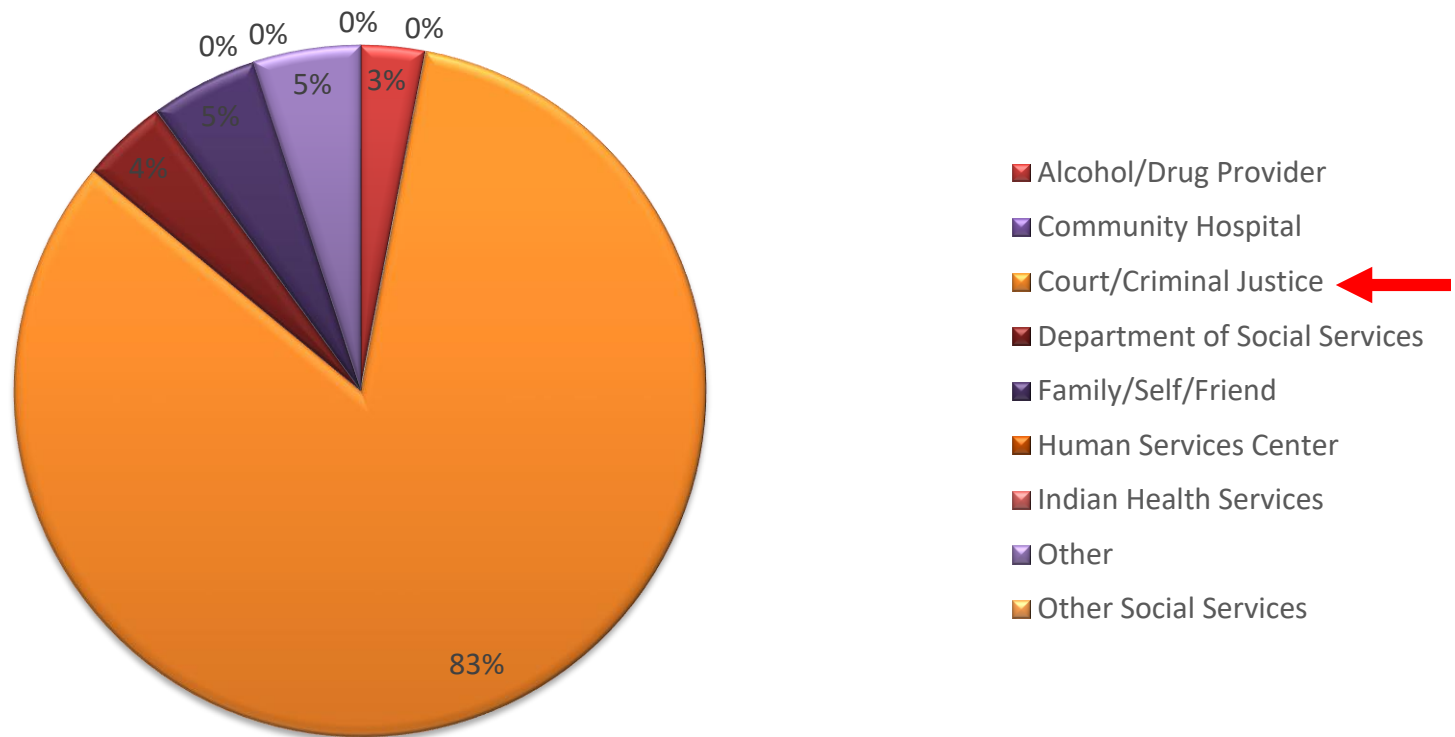
- Department of Social Services
- Schools
- Family / self / friends
- Hospital / medical facilities
- Court / criminal justice
- Human Services Center

# Carroll Institute

Clients served annually: 2,000

# Carroll Institute: The Arch

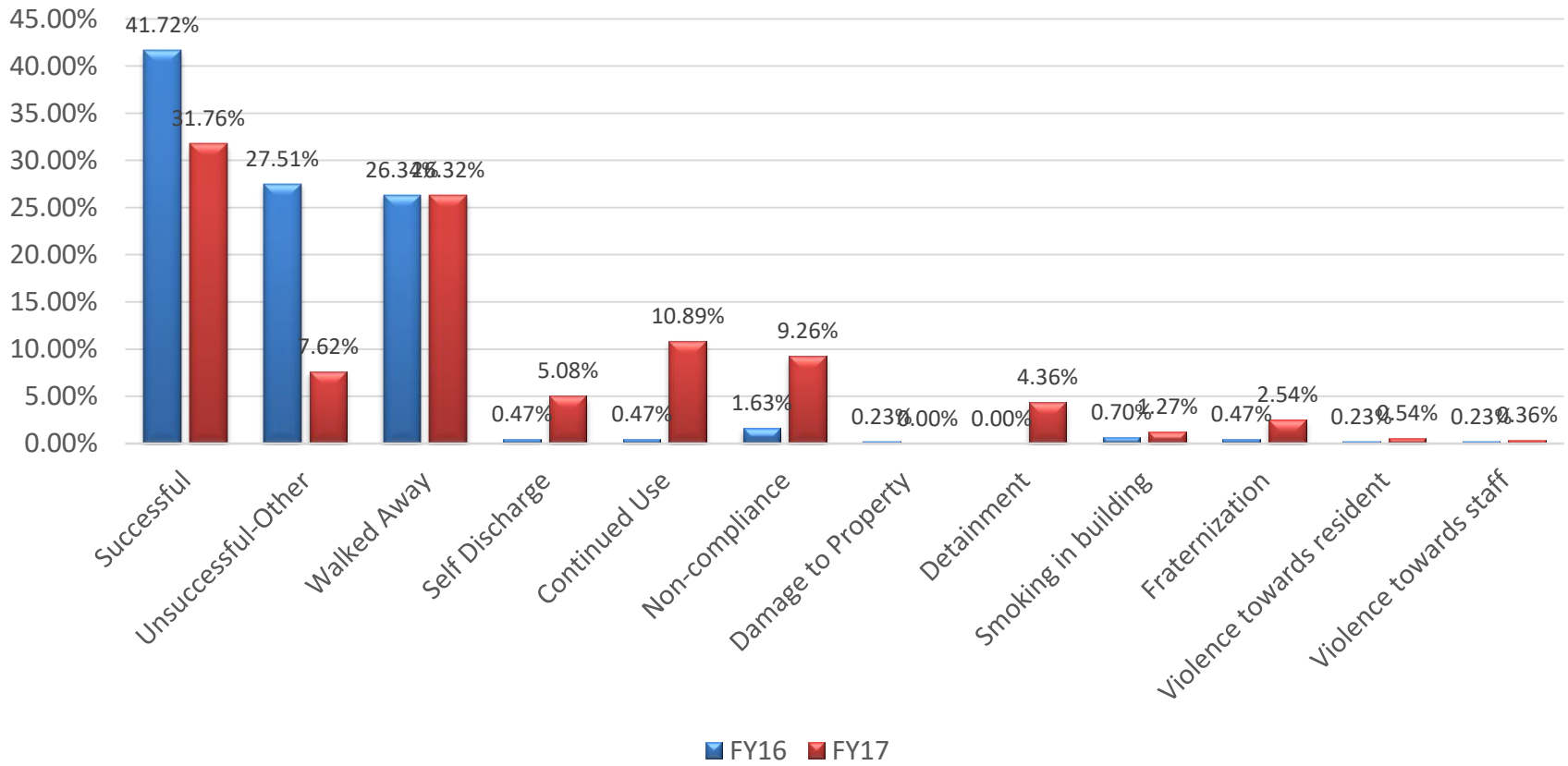
Referral Sources, FY2017





# Carroll Institute: The Arch

## Discharges, FY16 and FY17



# New Horizons

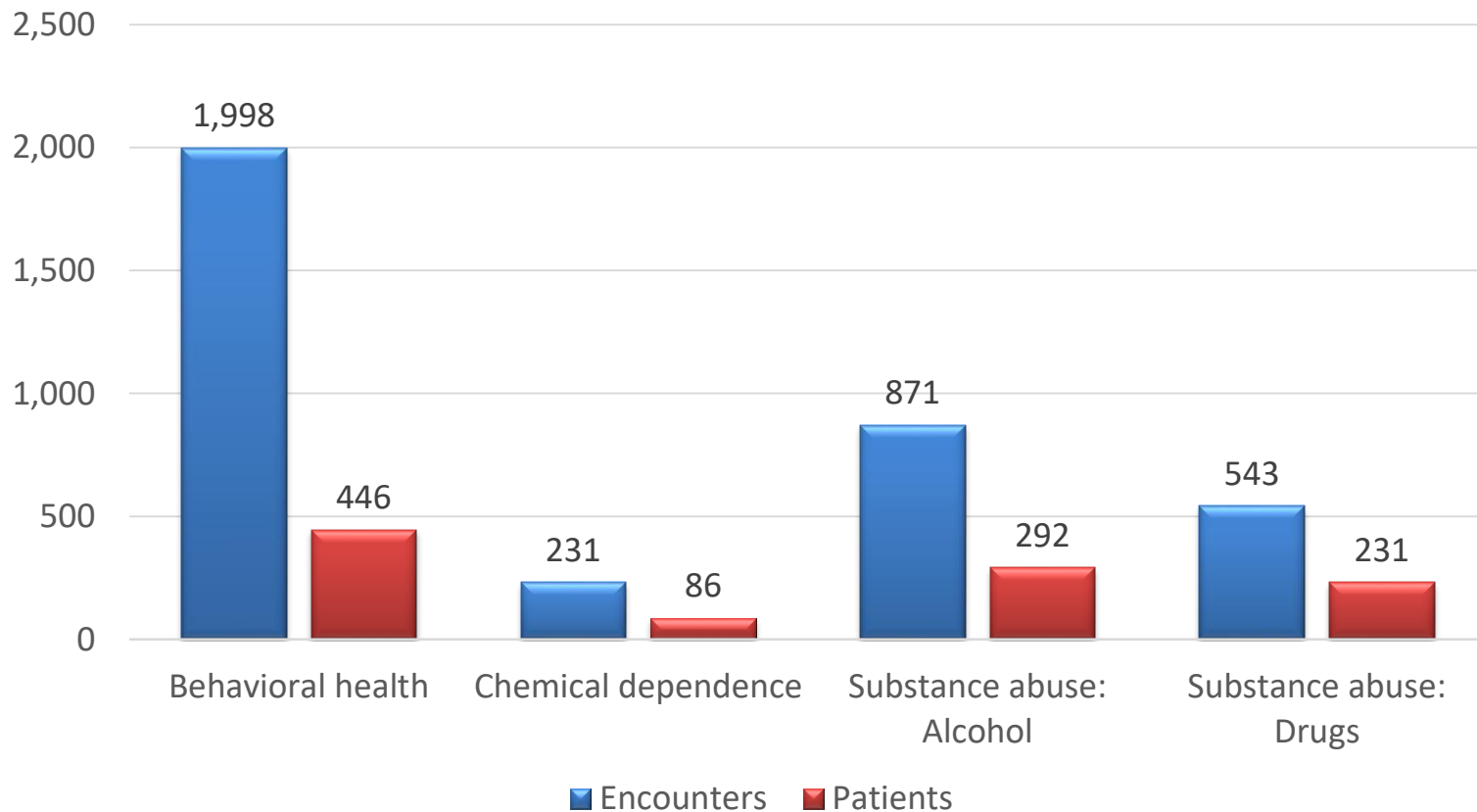
|                               | 2015 | 2016 |
|-------------------------------|------|------|
| <b>Total Admissions</b>       | 145  | 63   |
| <b>Average Length of Stay</b> | 11.3 | 9.8  |
| <b>Average Daily Census</b>   | 6.9  | 2.4  |

# New Horizons

|                         | 2015       | 2016      |
|-------------------------|------------|-----------|
| To Inpatient            | 51         | 13        |
| To Slip Slot            | 27         | 16        |
| To Outpatient           | 45         | 16        |
| IVC Dropped             | 6          | 1         |
| Terminated              | 20         | 20        |
| <b>Total Discharges</b> | <b>149</b> | <b>66</b> |

# Falls Community Health

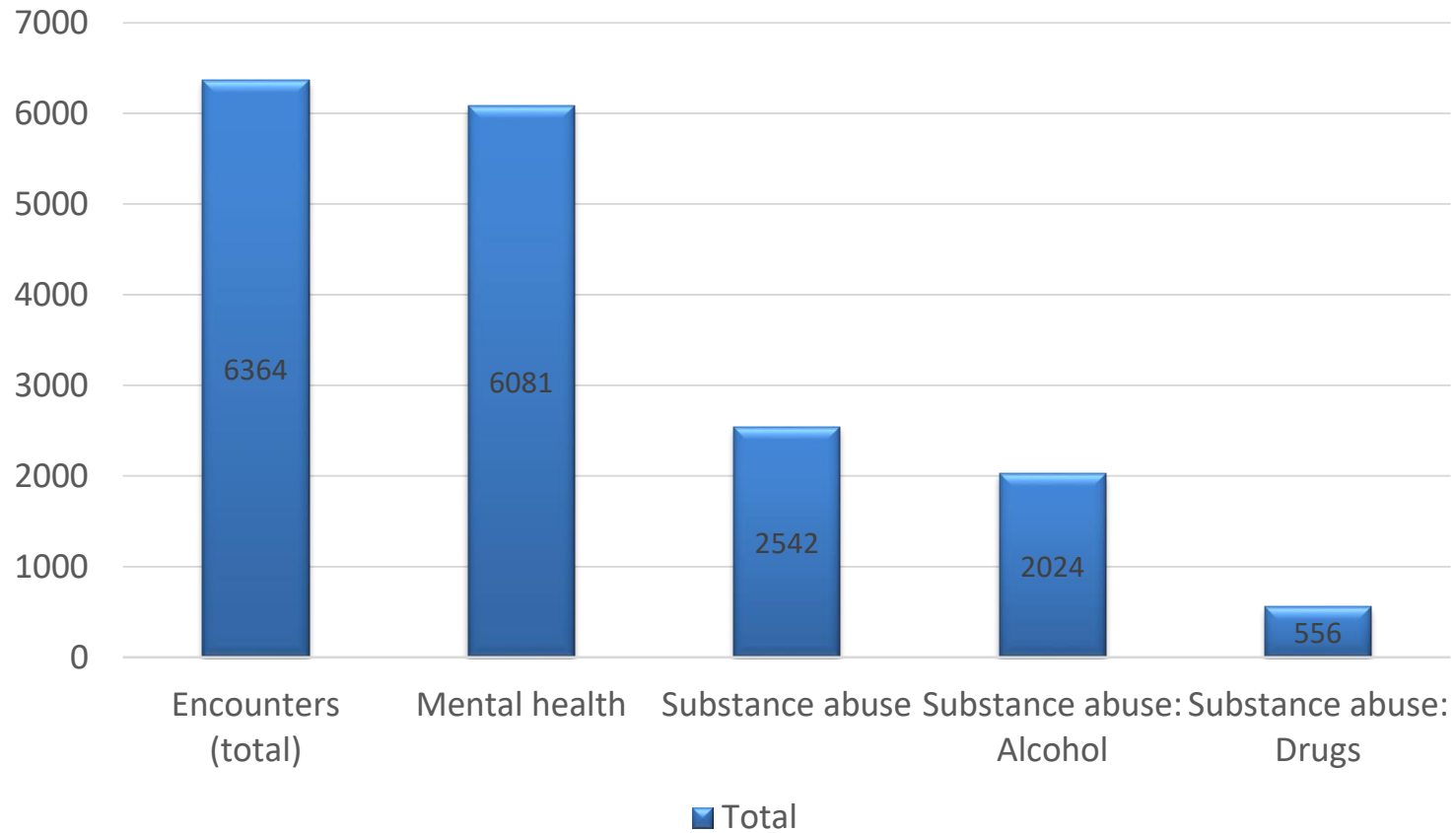
## Encounters and Patients



|                    |        |
|--------------------|--------|
| Medical encounters | 27,096 |
| Medical patients   | 8,852  |

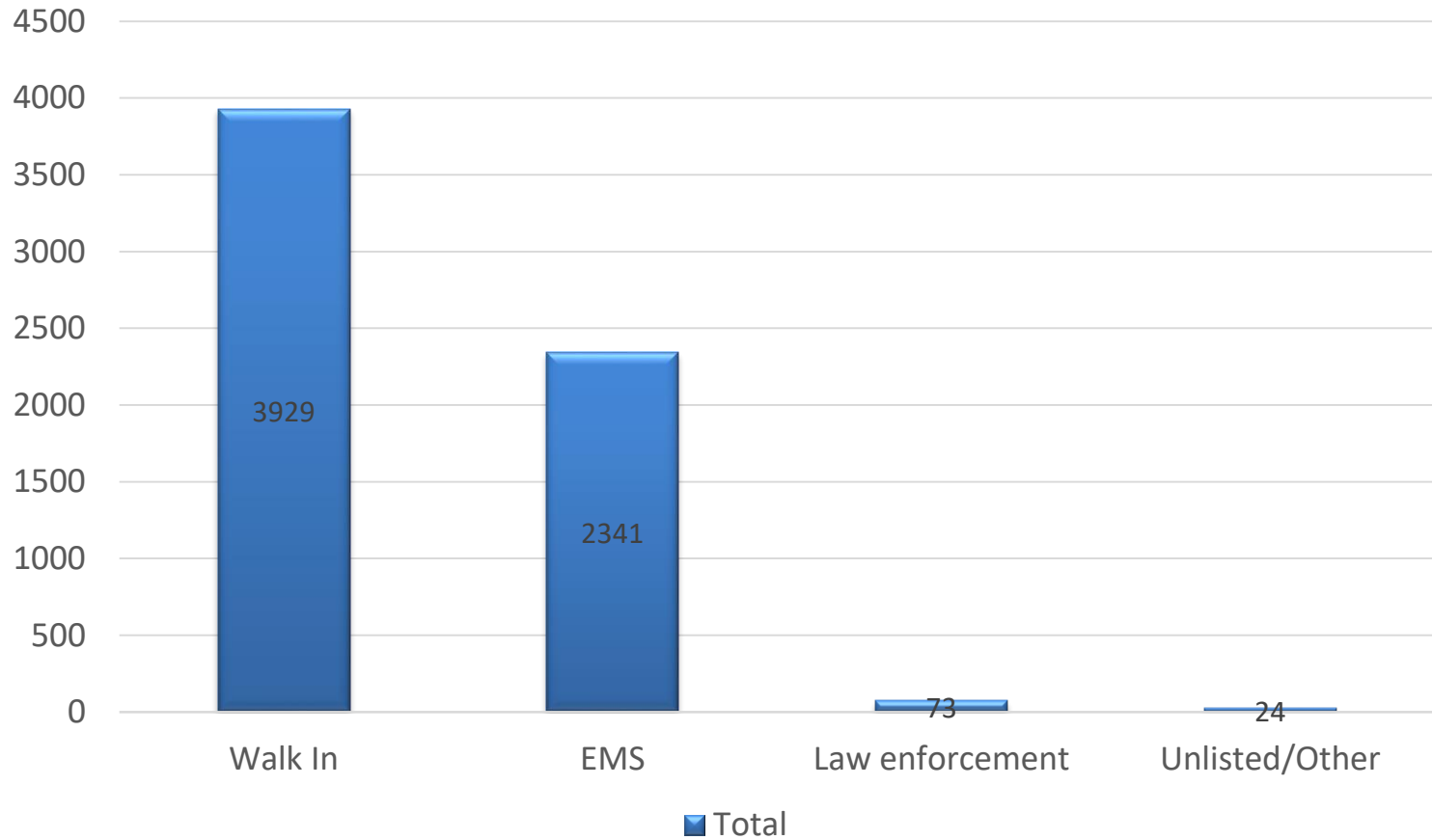
# Hospital ERs

## ER Encounters (2016)



# Arrival to ER

## Means of Arrival (2016)



# Length of ER Stay

Average stay: 190 minutes (3.2 hours)

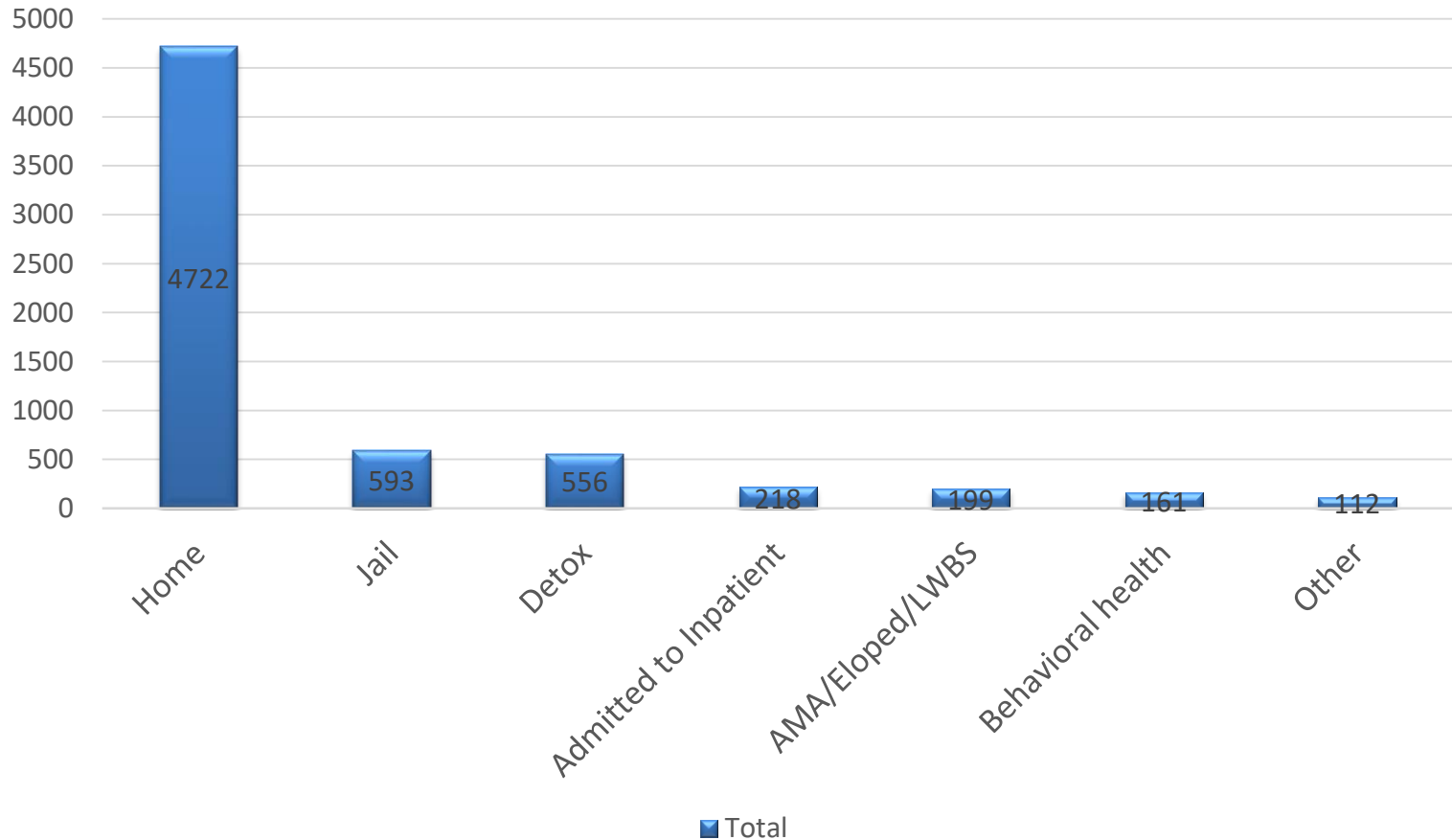
Total ER time: 1,197,973 minutes

832 days

2.28 beds per day

# Disposition after ER

Disposition (2016)





# Intercept 0: Summary

| Organization                   | Behavioral Health Clients Served (2016) |
|--------------------------------|---|
| Helpline                       | > 9,000 calls statewide                 |
| Falls Community Health         | 500 to 1,000 behavioral health patients |
| Lutheran Social Services       | 667 counseling clients                  |
| Carroll Institute              | 2,000 clients                           |
| Southeastern Behavioral Health | 5,000 clients                           |
| Hospital ERs                   | 6,589 behavioral health encounters      |
|                                |   |
| Adults with SMI (est. 5% MSA)  | 9,156                                   |
| Adults with SUD (est. 15% MSA) | 27,468                                  |

# **INTERCEPT 1**

## **LAW ENFORCEMENT**

# Intercept 1: Law Enforcement

- Calls for Service
- Mobile Crisis Team
- Arrests and Charges
- Detox and Sobering Center

# Calls for Service

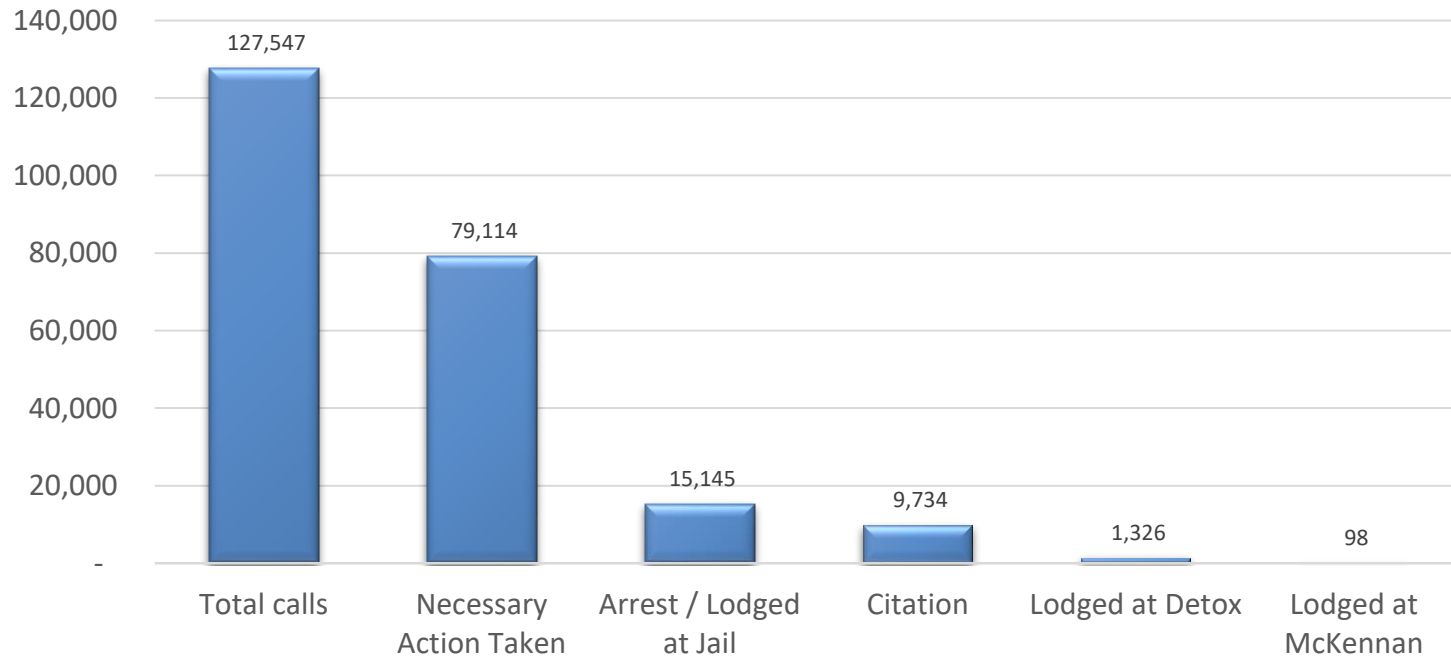
Total calls in 2016: 127,547

| <b>Incident Type</b>       | <b>Calls</b> | <b>% of All Calls</b> |
|----------------------------|--------------|-----------------------|
| <b>Disorderly Subjects</b> | 12,462       | 9.77                  |
| <b>Accident</b>            | 8,988        | 7.05                  |
| <b>Larceny</b>             | 4,594        | 3.60                  |
| <b>Family Dispute</b>      | 4,416        | 3.46                  |
| <b>24/7 Violation</b>      | 4,048        | 3.17                  |
| <b>Check Wellbeing</b>     | 3,946        | 3.09                  |
| <b>Narcotics Violation</b> | 3,738        | 2.93                  |
| <b>Intoxicated Subject</b> | 2,769        | 2.17                  |
| <b>Prisoner Transport</b>  | 2,611        | 2.05                  |
| <b>Vandalism</b>           | 2,537        | 1.99                  |
| <b>Abandoned Vehicles</b>  | 2,466        | 1.93                  |
| <b>Assault</b>             | 2,419        | 1.90                  |

# Calls for Service

Most calls are resolved on scene.

Selected Call Outcomes, 2016



# Mobile Crisis Team

In 2016, MCT's diversion rate was 94.7%.

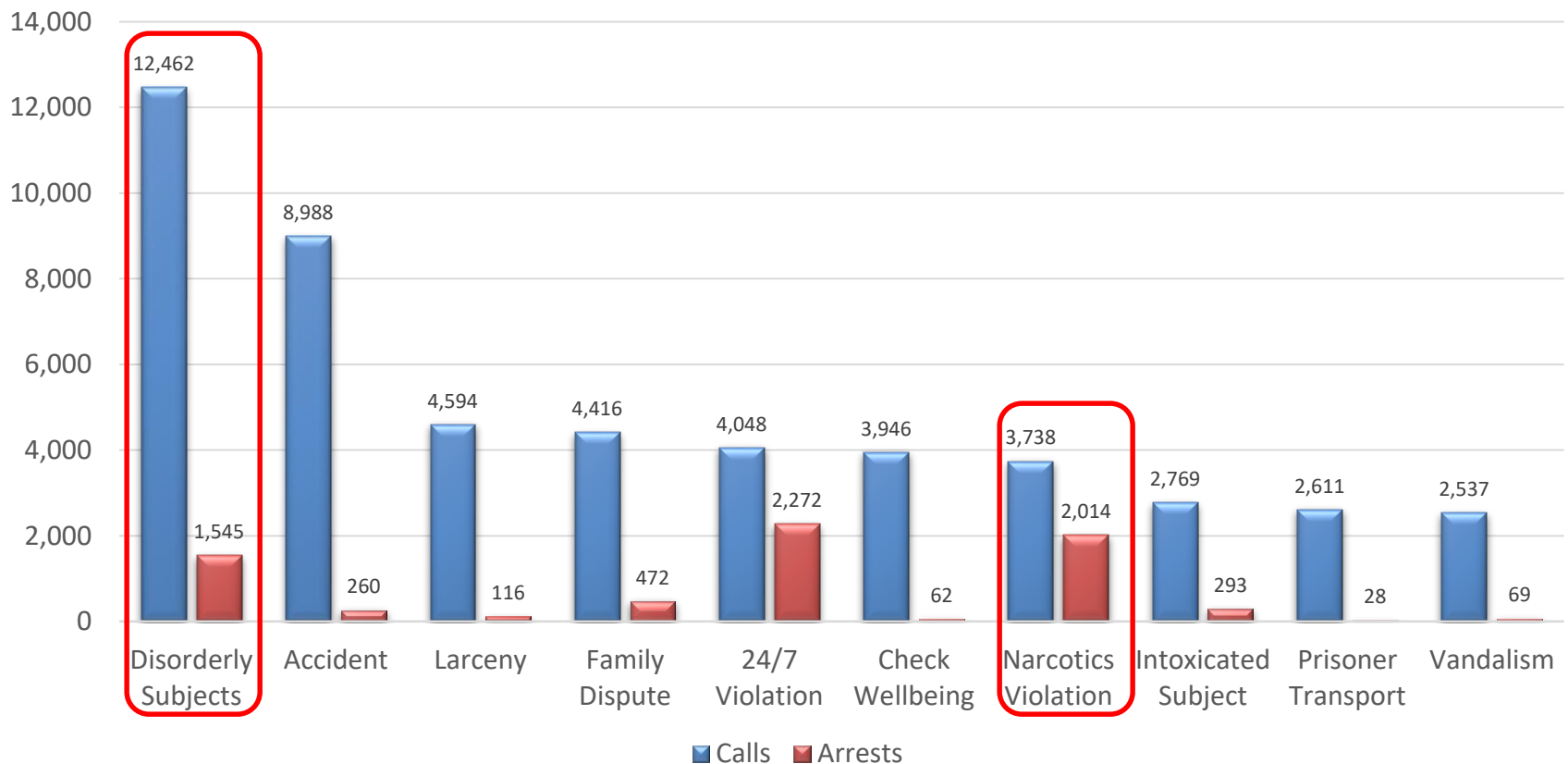
|   |            |              |
|---|------------|--------------|
| <b>Calls Received</b>   | <b>572</b> |              |
| <b>Calls Declined</b>   | <b>85</b>  |              |
| <b>Calls Taken</b>  | <b>487</b> |              |
| <b>Remained Home</b>  | <b>417</b> | <b>85.6%</b> |
| <b>Voluntary Admission to<br/>    Avera Behavioral Health</b> | <b>30</b>  | <b>6.2%</b>  |
| <b>Detox / Other Placement</b>                                | <b>14</b>  | <b>2.9%</b>  |
| <b>Involuntary Hold</b>                                       | <b>26</b>  | <b>5.3%</b>  |

# Which calls result in arrest?

| <b>Incident Type</b>            | <b>Calls Resulting in Arrest</b> | <b>% of Incident Type Resulting in Arrest</b> | <b>% of All Calls Resulting in Arrest</b> |
|---------------------------------|----------------------------------|---|---|
| 24/7 Violation                  | 2,272                            | 56.13%  | 15.00%                                    |
| Narcotics Violation             | 2,014                            | 53.88%  | 13.30%                                    |
| Disorderly Subjects             | 1,545                            | 12.40%  | 10.20%                                    |
| Warrant Service                 | 1,352                            | 59.09%  | 8.93%                                     |
| Assault                         | 922                              | 38.11%  | 6.09%                                     |
| Shoplifting                     | 848                              | 44.40%  | 5.60%                                     |
| DWI                             | 842                              | 61.59%  | 5.56%                                     |
| Runaway                         | 517                              | 31.51%  | 3.41%                                     |
| Family Dispute                  | 472                              | 10.69%  | 3.12%                                     |
| Non Hazardous Moving Violations | 371                              | 36.92%  | 2.45%                                     |
| Traffic                         | 337                              | 47.13%  | 2.23%                                     |
| Intoxicated Subject             | 293                              | 10.58%  | 1.93%                                     |

# Which calls result in arrest?

Calls and Arrests by Call Type, 2016

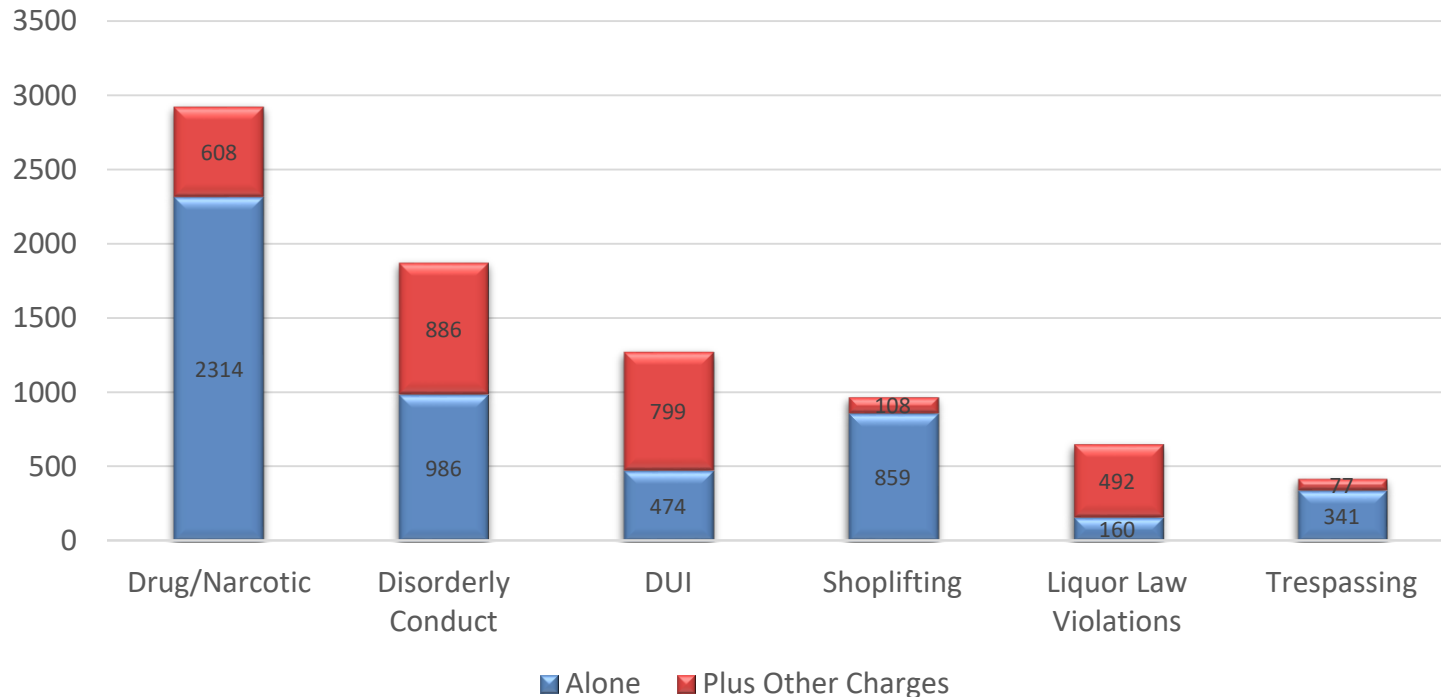




# Arrests and Charges

Total arrests in 2016: 11,993

SFPD and Sheriff's Office Arrests, 2016  
(Selected Charges)



# Detox

|                       |                |
|-----------------------|----------------|
| Clients:              | 241 (165 IVCs) |
| Bed days:             | 1,552          |
| Average daily census: | 4.25           |

# Sobering Center

|                         |           |
|-------------------------|-----------|
| Total bookings:         | 2,621     |
| Bookings per day:       | 7.18      |
| Average length of stay: | 9.7 hours |

# Intercept 1: Summary

| <b>Organization</b>    | <b>Instances (2016)</b> |
|------------------------|-------------------------|
| Calls for service      | 127,547 calls           |
| Necessary action taken | 79,114 calls            |
| Arrests                | 15,145 calls            |
| MCT calls              | 572 calls               |
| Detox                  | 241 clients             |
| Sobering Center        | 2,621 bookings          |

# **INTERCEPTS 2 AND 3**

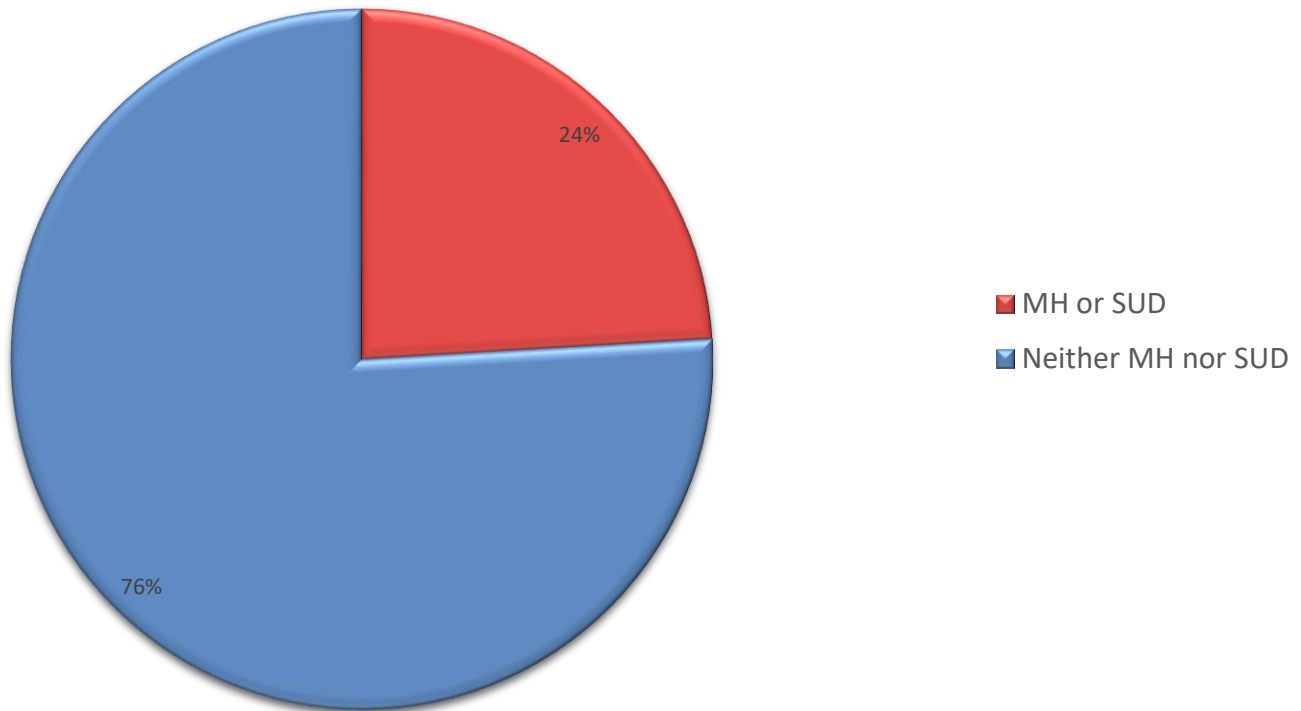
## **INITIAL DETENTION AND JAIL**

# Intercepts 2 and 3: Jail

- Bookings
- Mental health and substance abuse

# Bookings

All Bookings (2016)



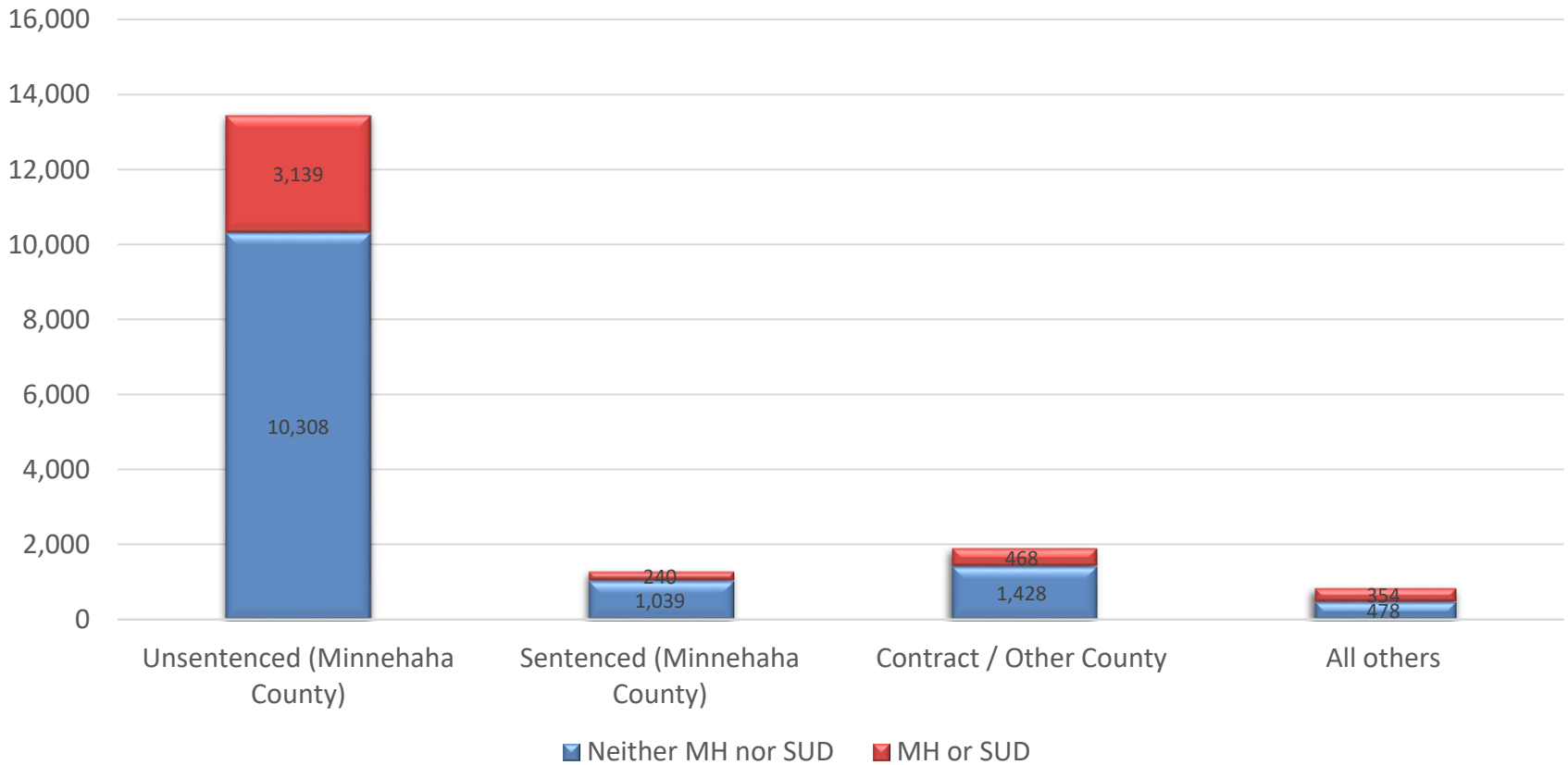
# Bookings

|                           | <b>Bookings</b> | <b>% of all bookings</b> |
|---------------------------|-----------------|--------------------------|
| <b>MH or SUD</b>          | 4,201           | 24.1%                    |
| <b>SUD alone</b>          | 1,942           | 11.1%                    |
| <b>MH alone</b>           | 1,465           | 8.4%                     |
| <b>Co-occurring</b>       | 794             | 4.5%                     |
| <b>Neither MH nor SUD</b> | 13,256          | 75.9%                    |
| <b>All bookings</b>       | 17,454          |                          |



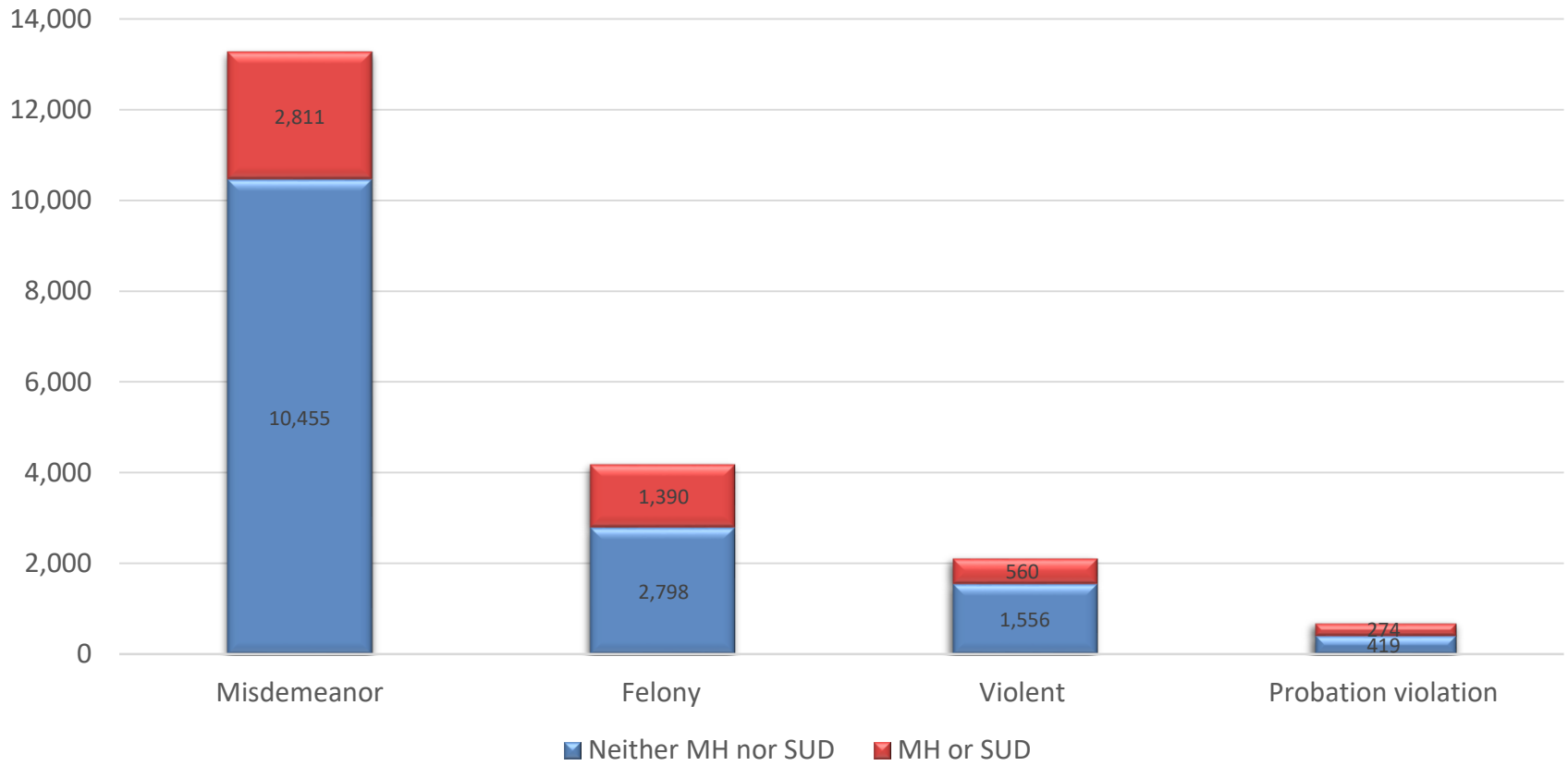
# Bookings

## Bookings by Legal Status



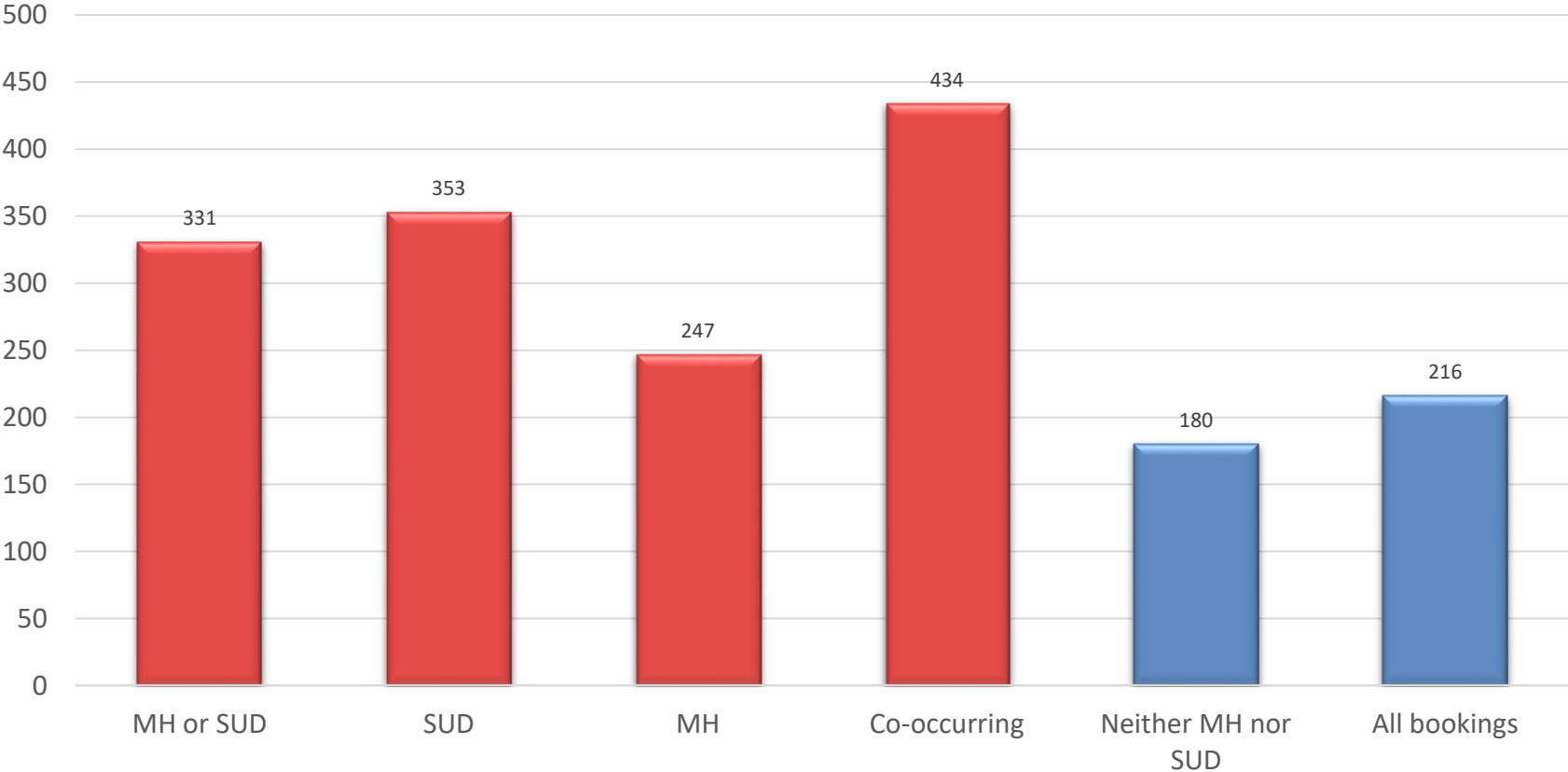
# Bookings

## Selected Characteristics



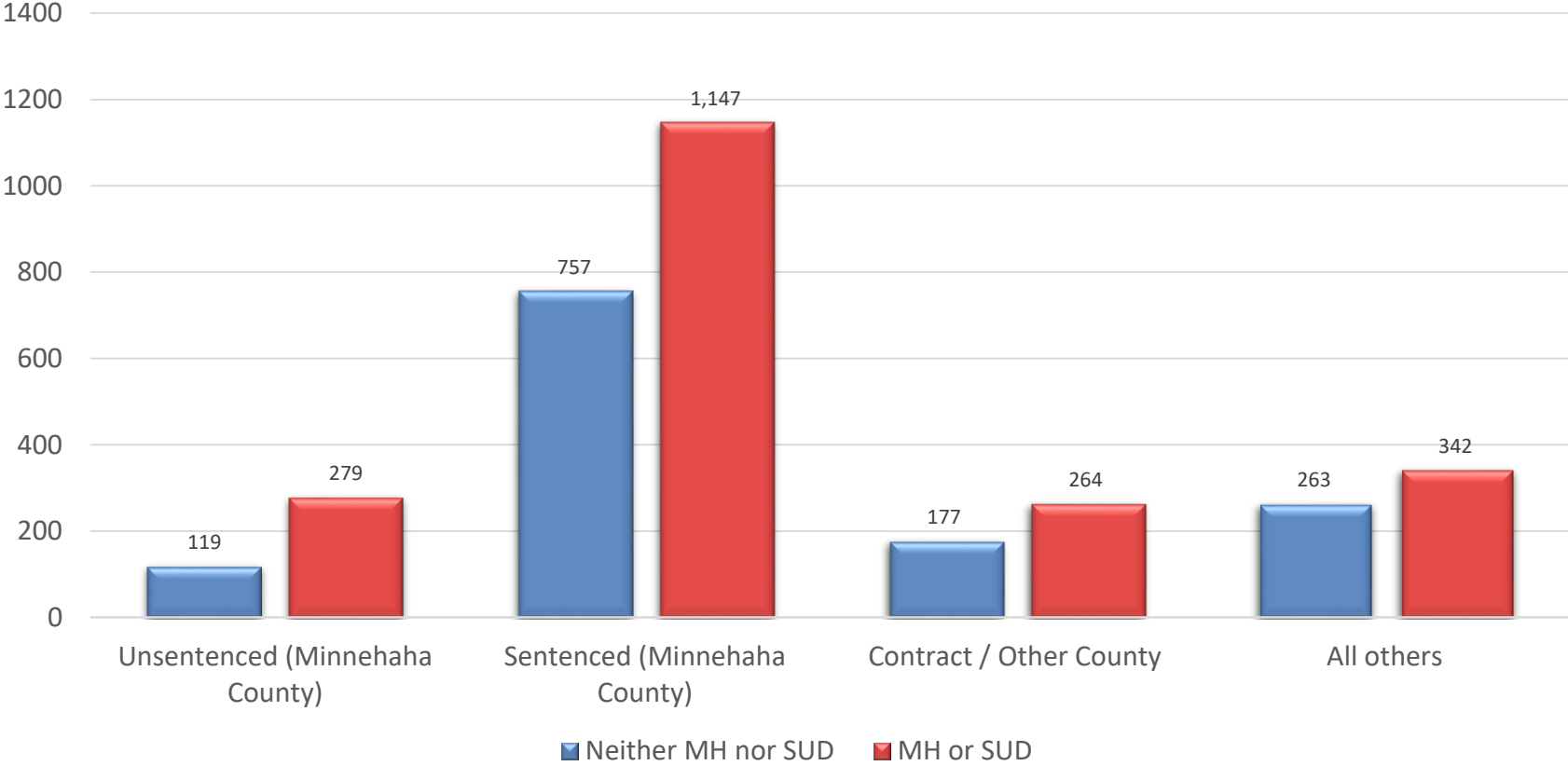
# Length of Stay

Average Length of Stay (hours)



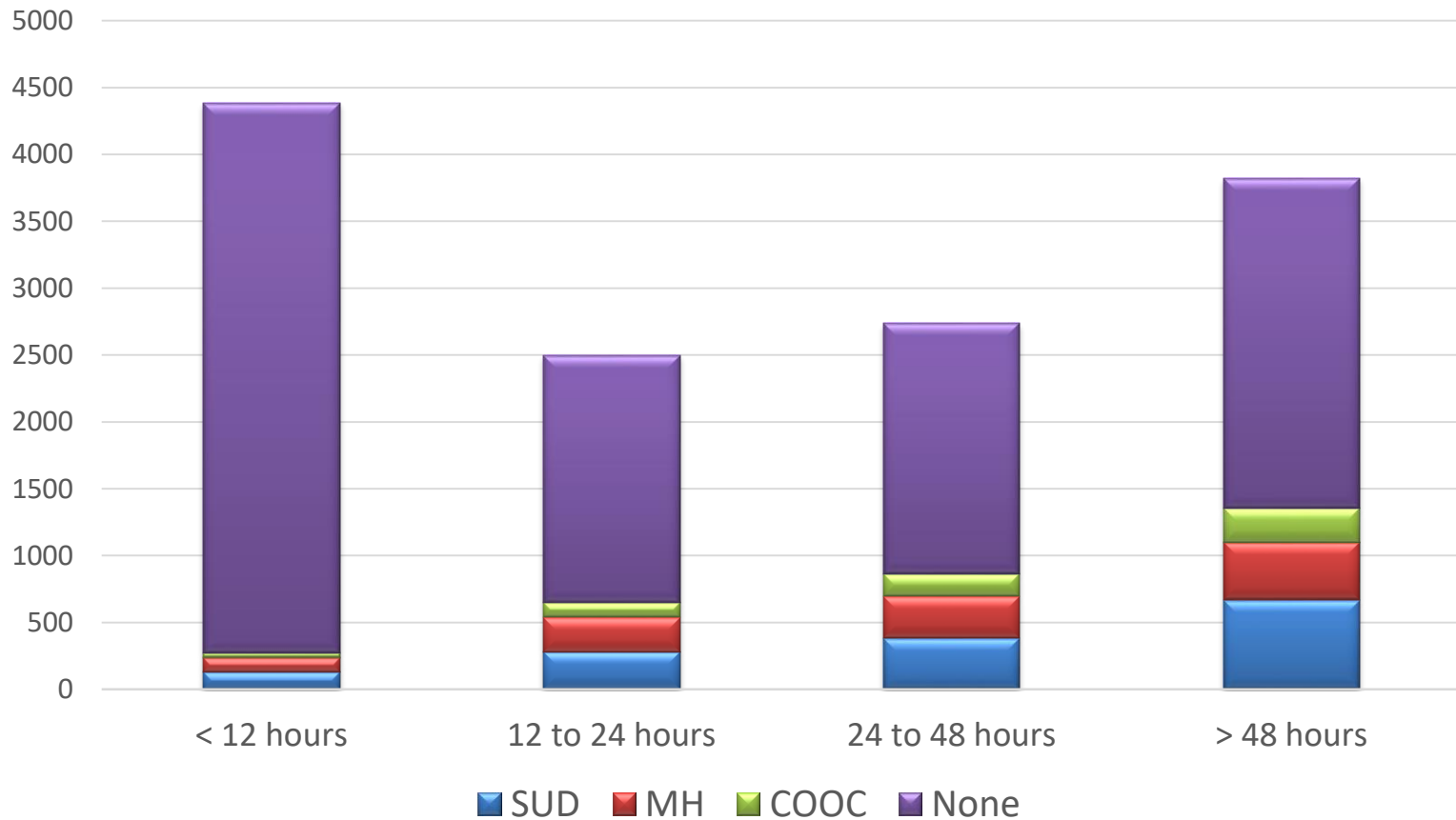
# Length of Stay

## Average Length of Stay by Legal Status



# Length of Stay and Self-Reported MH/SUD

## Positive Report by Length of Stay



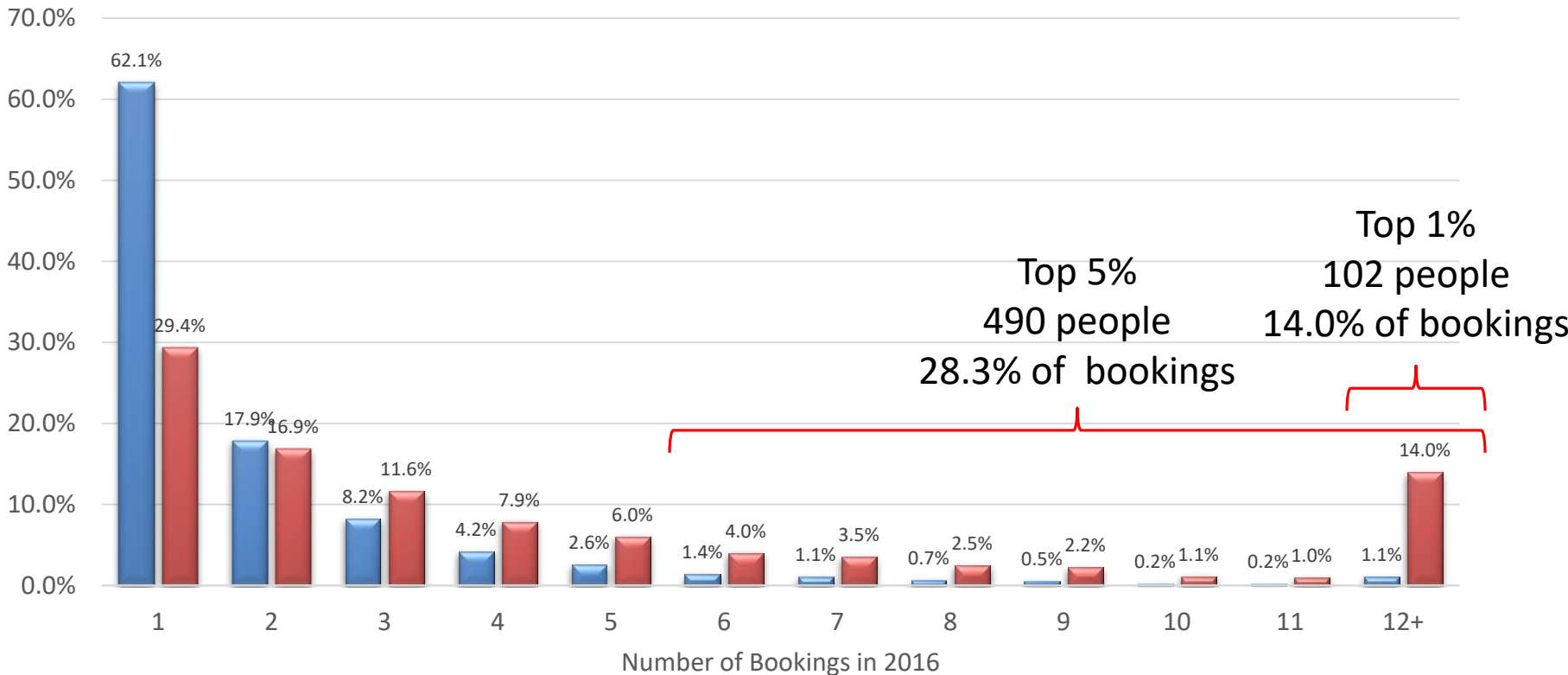
# Intercepts 2 and 3: Jail

- Next steps:
  - Improve data quality with universal mental health screening at intake
  - Data matching to identify at booking people known to community-based behavioral health providers
  - Criminogenic risk assessment tool

# SUPER UTILIZERS

# Super Utilizers

## Super Utilizers (All Bookings)



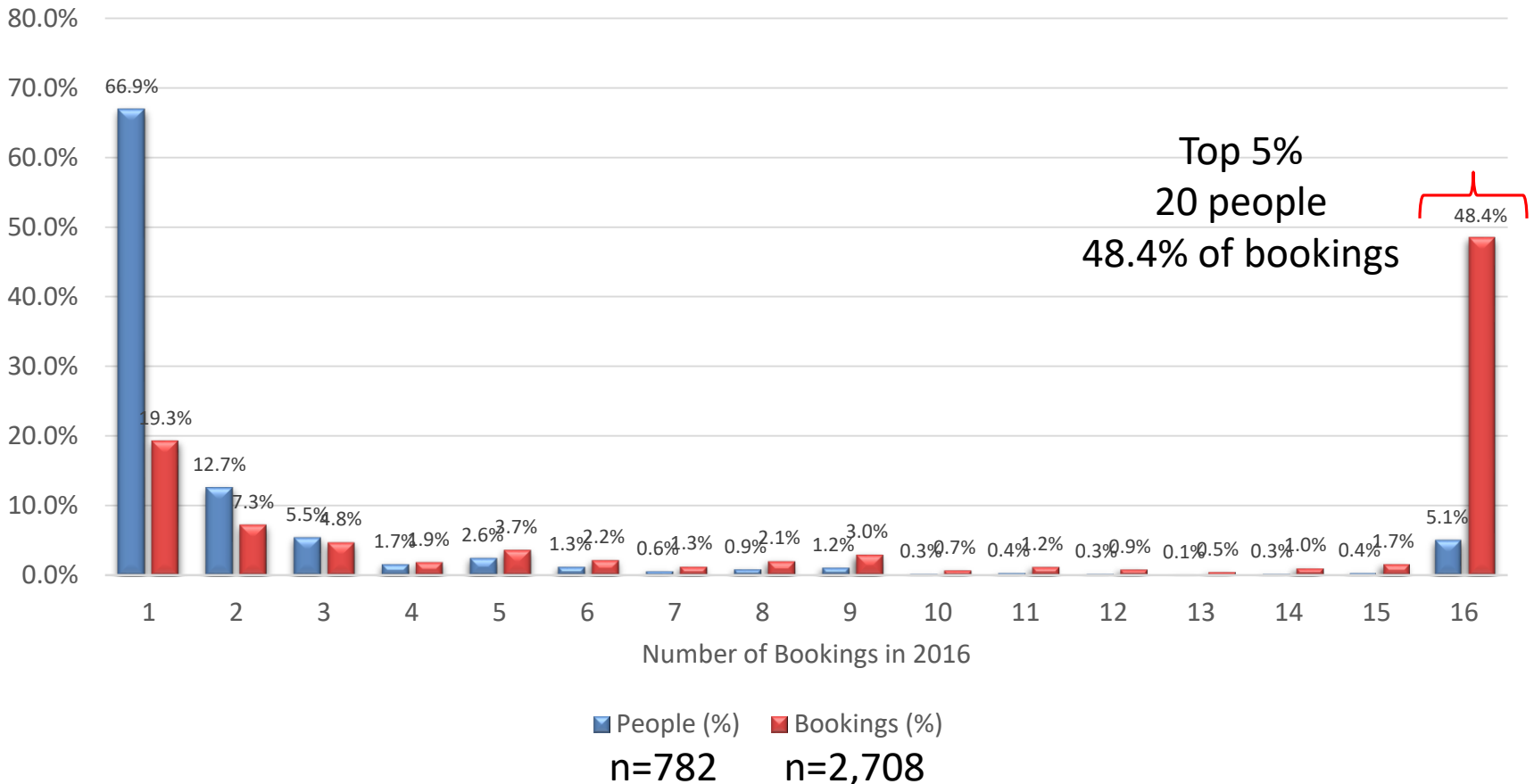
■ People (%) ■ Bookings (%)

n=9,533 n=20,169



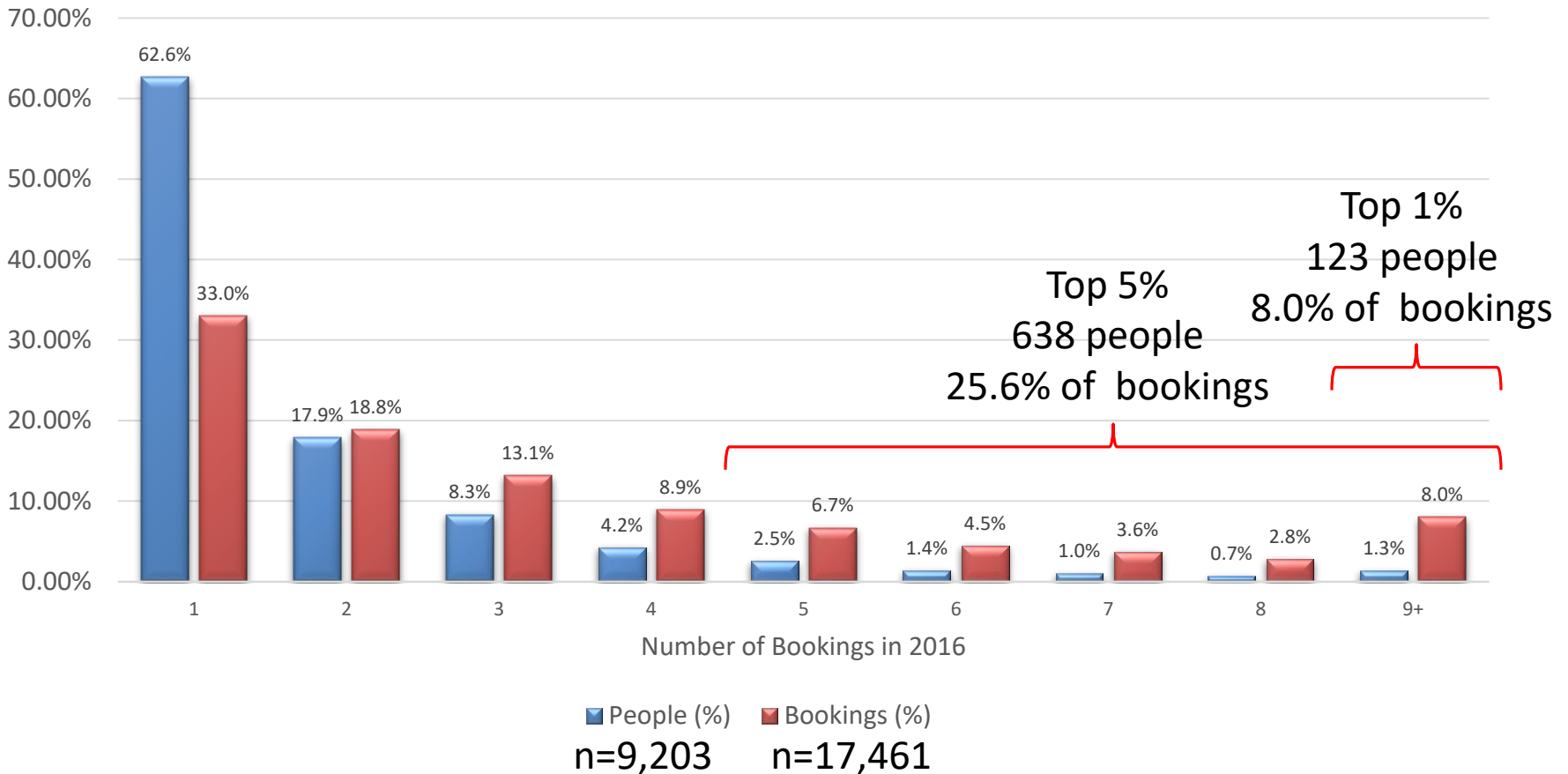
# Super Utilizers

## Super Utilizers (Detox and Sobering Center)



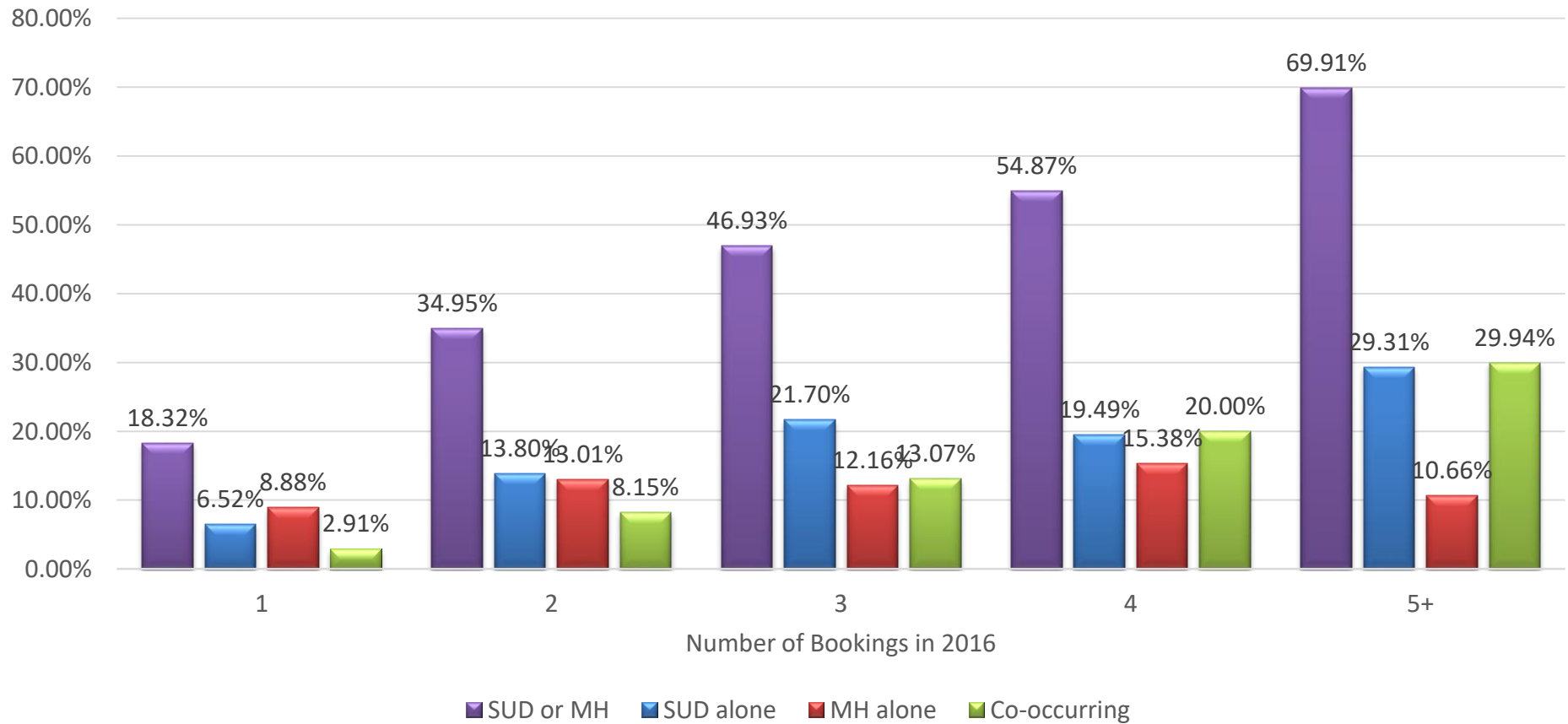
# Super Utilizers

## Super Utilizers (Jail Bookings)



# Super Utilizers

## Self-reported SUD and MH Disorders by Number of Bookings



# Super Utilizers

Compared to those who don't report problems, people who self-report behavioral health problems are:

- 2.14 times as likely to have multiple bookings
- 5.74 times as likely to have 5+ bookings

n=9,203

|           | Multiple (2+) bookings RR | RR 95% conf. interval |
|-----------|---------------------------|-----------------------|
| SUD or MH | 2.14                      | 2.03 to 2.25          |
| SUD       | 1.87                      | 1.77 to 1.97          |
| MH        | 1.26                      | 1.17 to 1.36          |
| COOC      | 2.18                      | 2.07 to 2.30          |

|           | 5+ bookings RR | RR 95% conf. interval |
|-----------|----------------|-----------------------|
| SUD or MH | 5.74           | 4.88 to 6.76          |
| SUD       | 3.28           | 2.80 to 3.84          |
| MH        | 1.04           | 0.82 to 1.33          |
| COOC      | 5.43           | 4.68 to 6.31          |

# Takeaway

- Behavioral health problems contribute to cycling through the criminal justice system.

# **COSTS AND CAPACITY**

# Super Utilizers: Jail

Top 1% *and* self-reported behavioral health problems

- 106 people with 5+ bookings in 2016
- 71 total days in jail per person, on average
- 7,510 bed days annually
- 21 beds per day
- \$713,427 annually

# Super Utilizers: Jail

Top 5% *and* self-reported behavioral health problems

- 446 people with 5+ bookings in 2016
- 62 total days in jail per person, on average
- 27,710 bed days annually
- 76 beds per day
- \$2,632,518 annually

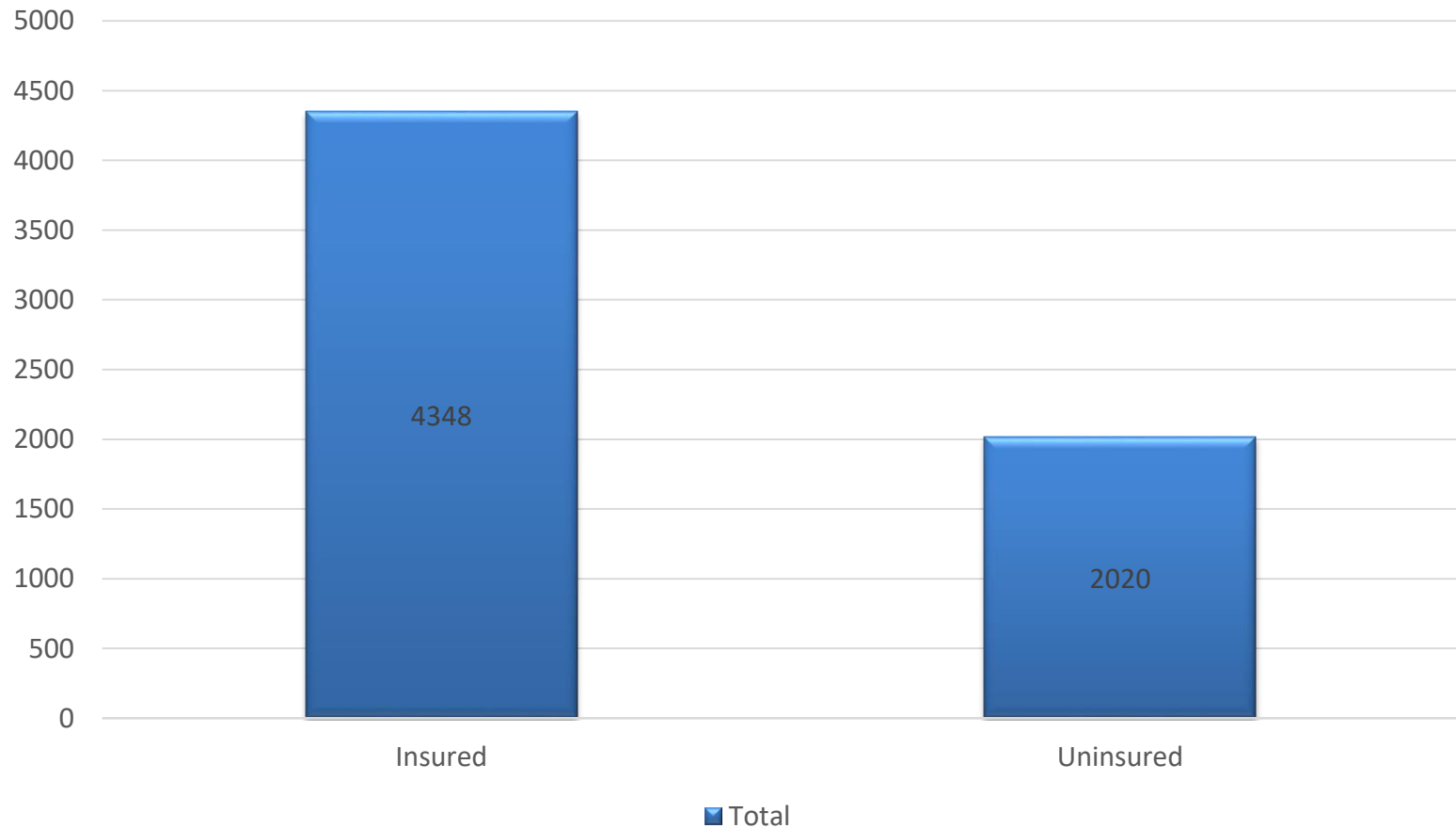


# Cost of Care: Avera and Sanford ERs

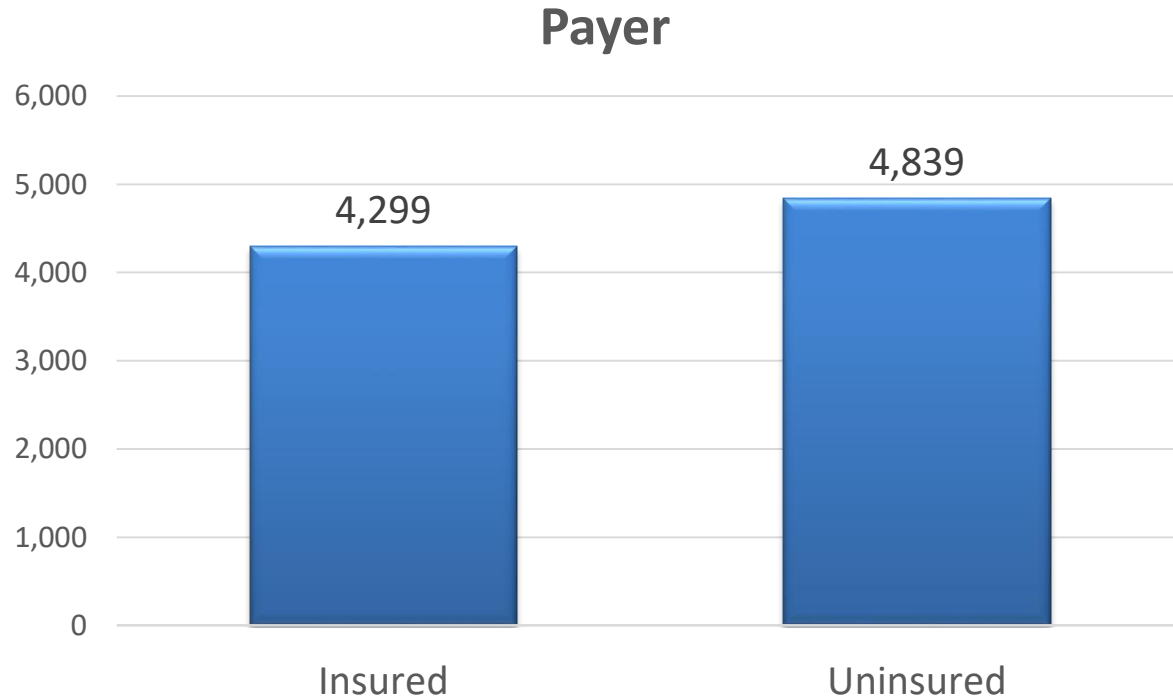
- Total charges: \$40,037,269
- Average charges per encounter: \$6,076

# Insurance: Avera and Sanford ERs

Insurance Rate for ER Encounters, 2016



# Insurance: Falls Community Health



# Estimated Cost Summary

| Organization            | Behavioral Health Cost Estimate (2016) |
|-------------------------|--|
| Jail (super users)      | \$700,000 to \$2.6 million             |
| Hospital ER (total)     | \$40 million                           |
| <i>Uninsured (est.)</i> | <i>\$9.7 million</i>                   |
| <i>Medicaid (est.)</i>  | <i>\$6.1 million</i>                   |

# Estimated Potential Demand

Observed length of stay

| Source                   | Annual Admissions | Daily Admissions | Length of Stay (hours) | Daily Beds Occupied |
|--------------------------|-------------------|------------------|------------------------|---------------------|
| Detox                    | 241               | 0.66             | 155                    | 4.3                 |
| Sobering Center          | 2,621             | 7.2              | 9.7                    | 3                   |
| Pre-arrest triage        | 2,656             | 7.3              | 279                    | 84.6                |
| Redirected from hospital | 636               | 1.7              | 3                      | 0.2                 |
| <b>Total</b>             | <b>6,154</b>      | <b>16.86</b>     |                        | <b>92.1</b>         |

# Estimated Potential Demand

72 hour maximum

| Source                   | Annual Admissions | Daily Admissions | Length of Stay (hours) | Daily Beds Occupied |
|--------------------------|-------------------|------------------|------------------------|---------------------|
| Detox                    | 241               | 0.66             | 72                     | 2                   |
| Sobering Center          | 2,621             | 7.2              | 9.7                    | 3                   |
| Pre-arrest triage        | 2,656             | 7.3              | 72                     | 21.8                |
| Redirected from hospital | 636               | 1.7              | 3                      | 0.2                 |
| <b>Total</b>             | <b>6,154</b>      | <b>16.86</b>     |                        | <b>27</b>           |

# Estimated Potential Demand

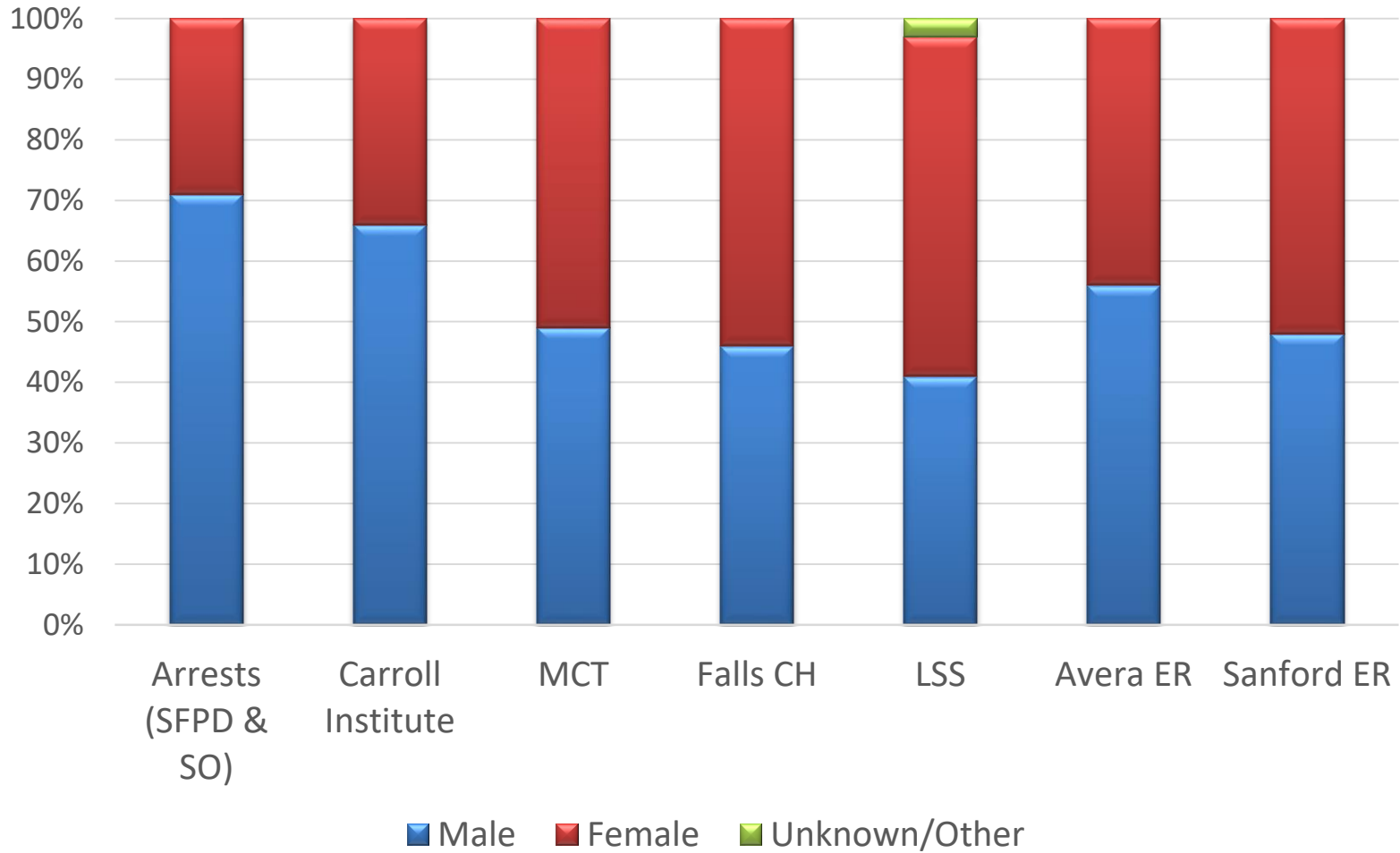
## Conservative Pilot

| Source                   | Annual Admissions | Daily Admissions | Length of Stay (hours) | Daily Beds Occupied |
|--------------------------|-------------------|------------------|------------------------|---------------------|
| Detox                    | 241               | 0.66             | 155                    | 4.3                 |
| Sobering Center          | 2,621             | 7.2              | 9.7                    | 3                   |
| Pre-arrest triage        | 266               | 0.73             | 12                     | 0.37                |
| Redirected from hospital | 636               | 1.7              | 3                      | 0.2                 |
| <b>Total</b>             | <b>3,764</b>      | <b>10.29</b>     |                        | <b>7.87</b>         |

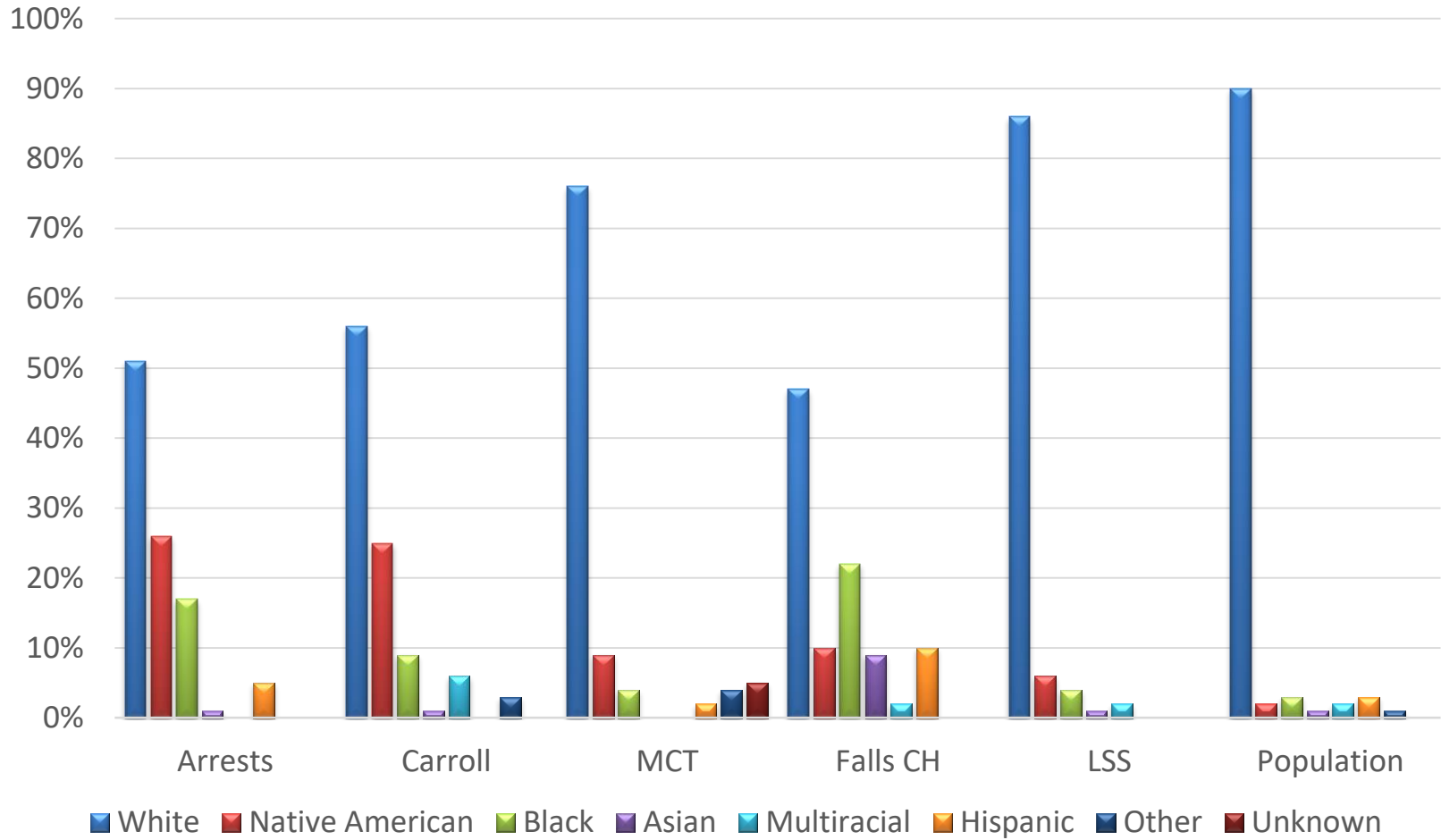
# DEMOGRAPHICS



# Gender



# Race



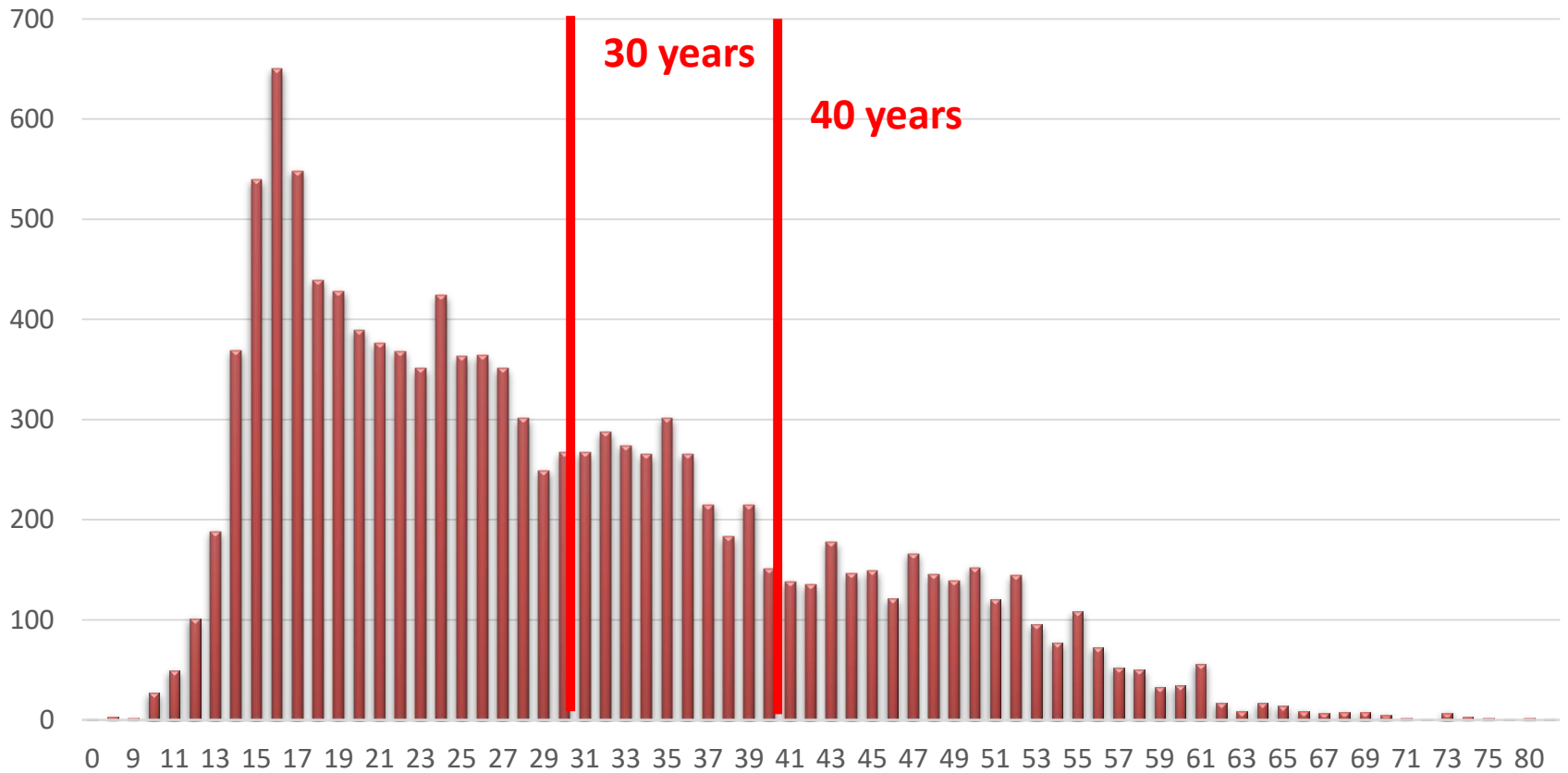
# Language

Falls Community Health clients best served in another language:

23%

# Arrests by Age

Arrests by Age, 2016 (SFPD & SO)



# POLICY QUESTIONS

# Policy Questions

- Goal
  - Shift burden from CJ / ED, or
  - Engage underserved groups?
- Target population
  - Super utilizers, or
  - Unreached, new clients?
- Point of intervention
- Services

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